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9	IN THE UNITED STATES DISTRICT COURT				
10	CENTRAL DISTRICT OF CALIFORNIA, SOUTHERN DIVISION				
11	ENTROPIC COMMUNICATIONS,	Case No. 2:23-cv-1043-JWH-KES			
12	LLC,	DEFENDANTS AND COUNTER-			
13	Plaintiff,	CLAIMANTS DISH NETWORK CORPORATION, ET AL.'S			
14	V.	RESPONSE TO ENTROPIC			
15	DISH NETWORK CORPORATION, et	COMMUNICATIONS, LLC'S OBJECTIONS TO THE SPECIAL			
16	al.,	MASTER REPORT AND RECOMMENDATIONS ON			
17	Defendants.	MOTIONS REFERRED BY THE COURT ON FEBRUARY 9, 2024,			
18		AND MARCH 26, 2024			
19	DISH NETWORK CORPORATION; DISH NETWORK L.L.C.; DISH				
20	NETWORK SERVICE L.L.C.; DISH	District Judge: Hon. John W. Holcomb Magistrate Judge: Hon. Karen E. Scott Discovery Special Master: David Keyzer			
21	NETWORK CALIFORNIA SERVICE CORPORATION; AND DISH	Discovery Special Master: David Keyzei			
22	TECHNOLOGIES L.L.C.,				
23	Counter-Claimants,				
24	v.				
25	ENTROPIC COMMUNICATIONS,				
26	LLC; MAXLINEAR, INC.; AND MAXLINEAR COMMUNICATIONS				
27	LLC,				
28	Counter-Defendants.				

DISH'S RESP. TO ENTROPIC OBJS. TO SM REPORT & RECOMMENDATION Case No. 2:23-cv-1043-JWH-KES

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### I. INTRODUCTION

Counter-claimants DISH Network Corporation, DISH Network L.L.C., Dish Network Service L.L.C., Dish Network California Service Corporation, and DISH Technologies L.L.C. (collectively, "DISH") respond to Plaintiff and Counter-Defendant Entropic Communications LLC's ("Entropic") Objection (D.I. 473-1, the "Objection") to the Special Master's Report and Recommendation (D.I. 446, the "R&R"). Entropic objects only to DISH's Count VI: fraud arising from a civil conspiracy, asserted against Entropic and MaxLinear. Because the R&R correctly concluded that DISH plausibly alleges a civil conspiracy, Entropic's objection should be overruled and the R&R adopted as to this claim.

### II. BACKGROUND

This case generally relates to the alleged patent infringement by implementation of technical standards. Plaintiff Entropic Communications, LLC ("Entropic" or "Plaintiff Entropic") alleges infringement of patents it purchased from MaxLinear, which Entropic claims are essential to technical standards developed by the Multimedia over Coax Alliance, or "MoCA." (*See generally D.I. 1.*)

DISH's counterclaims relate to breaches and attempts to circumvent promises made by the MoCA members related to the development of those standards. As with most standards-setting organizations, MoCA has rules for how its members must behave when licensing intellectual property related to MoCA standards, including rules stated in MoCA's Intellectual Property Rights Policy (the "IPR Policy"). (D.I. 316,  $\P$  6.) Also, as with most standards-setting organizations, MoCA requires its members, and those members agree, to license intellectual property essential to the practice of MoCA standards on reasonable and nondiscriminatory ("RAND") terms. (*Id.*) This is a contractual promise between each member and MoCA, and between the members, for the benefit of those members, other organizations, and the public that choose to implement MoCA standards. (*Id.*; see also id.,  $\P$  25-35 (discussing the contracts more specifically).) Together with the RAND requirement, the MoCA

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IPR Policy has provisions to prevent circumventions of the RAND promise, including by requiring that "any agreement for transferring or assigning Essential Patent Claims includes a provision that such transfer or assignment is subject to . . . obligations to license imposed on the Alliance Party by this Agreement." (*Id.*, ¶ 46 (citing MoCA IPR Policy, § 5.1.2); *see also id.*, ¶ 32 (citing MoCA IPR Policy, § 4.1.2).) When MaxLinear sold the Asserted Patents to Plaintiff Entropic, MaxLinear failed to include language in the Patent Purchase Agreement ("PPA") required by MoCA. (*Id.*, ¶ 7.)

As DISH has alleged, this omission was intentional. As stated above, Entropic only challenges the R&R's finding as to the conspiracy claim. In that claim, DISH alleges that MaxLinear made fraudulent representations to MoCA members and implementors that it would license its MoCA-essential patents on RAND terms. (*See* Counts V and VI, D.I. 316, ¶¶ 112-15 & 123-31.) MaxLinear then transferred allegedly MoCA-essential patents to Entropic under the PPA. (*Id.* ¶ 118.) Yet in so doing, the two parties conspired to circumvent the IPR Policy by drafting the PPA without any indication of the RAND encumbrance and thus attempting to "wash" the patents of the RAND obligations. (*Id.* ¶¶ 123-31.) In fact, despite the IPR Policy's rules and MaxLinear's RAND commitments, MaxLinear made a contrary representation in the PPA:

(D.I. 306-8 § 3.1 (emphasis added); id., Ex. G.)

This fraudulent scheme was intended to breach MoCA's IPR Policy. (See D.I. 316, ¶¶ 123-31.) DISH alleges that the "intent of the Conspirators can be inferred by the knowledge each had" about the patents and "regarding MoCA's IPR policies" (id., ¶ 128); and "by the financial relationship between them," as well as other circumstantial evidence (id., ¶ 129). As DISH also alleges, the attempt to wash the patents of the RAND promise has at least created uncertainty surrounding whether

the patents are RAND-encumbered, despite Entropic's recent illusory commitments to license on RAND terms. (*See id.* ¶¶ 112-20 & 123-29.) As a remedy, DISH seeks damages appropriate to cure DISH's harms, including the attorneys' fees expended to defend itself in this case. (*See id.* ¶¶ 130-31.) These and other harms could have been avoided had the attempted conspiracy not occurred.

### III. ARGUMENT

In the R&R, the Special Master correctly finds that DISH's allegations in Count VI, summarized above, adequately plead a civil conspiracy between Entropic and MaxLinear by attempting to wash allegedly MoCA-essential patents of their RAND encumbrances. As such, the Special Master's R&R recommends against dismissal of Count VI. (*See* D.I. 446 at 88-90).

Entropic makes three objections against the Special Master's finding as to Count VI. First, Entropic argues that the Special Master simply overlooked DISH's conspiracy claim because the R&R recommends dismissal of DISH's antitrust claims. But as discussed below, DISH's conspiracy claim does not rise and fall with its antitrust claims. Second, Entropic argues that the *Noerr-Pennington* doctrine should bar DISH's conspiracy claim, but this is based on Entropic's misunderstanding of the law. In its third objection, Entropic addresses for the first time the sufficiency of DISH's conspiracy allegations. Even then, Entropic only challenges the sufficiency of DISH's allegations "[i]n the alternative" to its other objections (D.I. at 473-1 at 13)—implicitly conceding that Entropic's first two objections do not contest that DISH adequately pled a conspiracy against Entropic.

In the sections below, DISH starts with Entropic's third (alternative) objection to demonstrate that DISH has sufficiently pled the elements of its conspiracy claim. DISH then addresses the first and second objections, which do not challenge the specific allegations. For the reasons discussed below, each of Entropic's objections should be overruled and the Special Master's determinations adopted.

# A. DISH's Counterclaim Complaint Adequately States a Claim for Civil Conspiracy

The elements of conspiracy are: "(1) the formation and operation of a conspiracy, (2) wrongful conduct in furtherance of the conspiracy, and (3) damages arising from the wrongful conduct." *Mintel Learning Tech., Inc. v. Beijing Kaidi Educ.*, 2007 WL 2288329, at \*4 (N.D. Cal. Aug. 9, 2007).

DISH's complaint sets forth well-pled factual allegations for each of these elements: (1) "On information and belief, both Entropic and MaxLinear conspired to commit fraud and negligent misrepresentation to avoid having to license the Asserted Patents on RAND terms" (D.I. 316, ¶ 124); (2) "As discussed above (paragraphs 111-22), MaxLinear made fraudulent and/or negligently false representations that it would license patents essential to the practice of MoCA standards on RAND terms" (*id.*, ¶ 125; *see also id.*, ¶¶ 126-29); and (3) "DISH has been harmed by the conspiracy between MaxLinear and Entropic, at least because the significant cost of the instant litigation may have been avoided if Entropic offered DISH a license to the Asserted Patents under RAND terms and conditions" (*id.*, ¶ 130; *see also id.*, ¶ 131).

DISH's complaint also adequately alleges circumstantial evidence sufficient to show intent. *Marble Bridge Funding Grp.*, *Inc. v. Euler Hermes Am. Credit Indem. Co.*, 225 F. Supp. 3d 1034, 1040 (N.D. Cal. 2016) (recognizing in a fraud case, that "[k]nowledge ... is a question of fact and like any other fact, it may be proved by circumstantial evidence" (internal quotation marks omitted)); *see also United States v. Sanchez-Murillo*, 608 F.2d 1314, 1318 (9th Cir. 1979) (similar). For example, DISH alleges the "intent of the Conspirators can be inferred by the knowledge each had regarding the nature of the Asserted Patents" and "MoCA's IPR policies" (D.I. 316, ¶ 128), and "by the financial relationship between them" (*id.*, ¶ 129).

Thus, DISH has sufficiently stated a claim for conspiracy against Entropic. The Special Master agrees in the R&R, finding that "DISH's allegations are sufficient to

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meet the plausibility and Rule 9(b) standards that are applicable at the pleading stage." (D.I. 446 at 78:19-20.)

# B. Entropic Is Wrong That DISH's Conspiracy Claim Rises and Falls with Its Antitrust Claims

Entropic objects (at 10) based on the premise that DISH's counterclaim for conspiracy must fail because the Special Master recommended dismissal of three counterclaims for antitrust-related violations: Sherman Act (Count VIII), Cartwright Act (Count IX), and California unfair competition law (Count XI). Entropic chalks this up to merely an "oversight [that] should be corrected" (D.I. 473-1 at 10:28-11:1), but it is Entropic that misses the point. These antitrust claims are different causes of action with different elements from conspiracy. Importantly, an antitrust claim requires *competitive harm* to the market. *See Kendall v. Visa U.S.A., Inc.*, 518 F.3d 1042, 1047 (9th Cir. 2008). A conspiracy claim does not; it merely requires *personal harm* to the claimant. *See Mintel Learning Tech., Inc. v. Beijing Kaidi Educ.*, 2007 WL 2288329, at \*4 (N.D. Cal. Aug. 9, 2007).

Here, DISH properly pled personal harm from the conspiracy—in accordance with the law—and the Special Master found these allegations sufficient for DISH's conspiracy claim. Conversely, the Special Master based his finding against DISH's antitrust claims on the ground that DISH did not allege sufficient competitive harm: "Entropic acknowledges that any RAND obligations necessarily ran with the patents (including by operation of law) when MaxLinear assigned the patents to Entropic" (D.I. 446 at 83:4-6), and thus "DISH does not state any plausible claim for *anticompetitive* conduct . . ." (*id.* at 83:6-7 (emphasis added)). Further clarifying this point, the Special Master explained, "even if MaxLinear had *attempted* to remove the encumbrances, it did not." (*Id.* at 84:8 (emphasis in original).) Thus, even assuming the RAND obligations ran as a matter of law, this does not absolve Entropic or MaxLinear of their failed attempt, in constructing the PPA, to wash the patents of all encumbrances. In fact, the PPA expressly states

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(D.I. 316-7 § 3.1 (emphasis added); see also id., Ex. G.) This distinction between attempt and result gives rise, in part, to how the Special Master arrived at different recommendations for DISH's antitrust and conspiracy claims. DISH's conspiracy claim focuses on Entropic and MaxLinear's attempt to wash the transferred patents of encumbrances—before Entropic acknowledged that the patents are subject to RAND obligations. Entropic also cherry-picks a single sentence from a section of the R&R discussing Cox's tortious interference counterclaim against MaxLinear, not DISH's claims against Entropic. (See D.I. 473-1 at 10:21-24 (citing D.I. 446 at 20).) Entropic argues that this sentence trumps the section in the R&R analyzing DISH's conspiracy claim. However, the section of the R&R that addresses the specific conspiracy alleged by DISH against Entropic and MaxLinear correctly finds that "DISH's allegations are sufficient to meet the plausibly requirement and Rule 9(b) standards that are applicable at the pleading stage." (D.I. 446 at 78.) Entropic argues (at 10) that a provision of the PPA undermines DISH's conspiracy claim, but that provision does not relate to encumbrances. Rather, it Indeed, given that the PPA elsewhere specifically asserted the patents were the PPA cannot be read as specifically requiring that the purchaser (Entropic) maintain the RAND promises or even informing Entropic of such commitments.

## C. Entropic's *Noerr-Pennington* Arguments Are Meritless

Entropic objects (at 12-13) that DISH's conspiracy claim is barred by the *Noerr-Pennington* doctrine and (again) alleges inconsistency between the Special Master's findings between DISH's antitrust counterclaims and DISH's conspiracy claim. This objection, too, should be rejected.

As DISH explained before the Special Master, the *Noerr-Pennington* doctrine does not immunize parties from liability arising from purely private, commercial activity. Rather, *Noerr-Pennington* only gives immunity against claims premised on activity protected under the First Amendment to the Constitution, for example, "in the context of concerted petitions for anti-competitive legislation." *See, e.g., Primetime 24 Joint Venture v. Nat'l Broadcasting Co., Inc.*, 219 F.3d 92, 99 (2d Cir. 2000). As the Supreme Court has explained, the doctrine provides that "[t]hose who petition government for redress are generally immune from antitrust liability." *Prof'l Real Estate Inv'rs, Inc. v. Columbia Pictures Indus., Inc.*, 508 U.S. 49, 56 (1993) ("*PRE*"); *see also Kearney v. Foley & Lardner, LLP*, 590 F.3d 638, 643–44 (9th Cir. 2009) (explaining that "[t]he *Noerr-Pennington* doctrine derives from the Petition Clause of the First Amendment and provides that those who petition any department of the government for redress are generally immune from statutory liability for their petitioning conduct" (quotation marks omitted)).

The *Noerr-Pennington* doctrine does not apply, however, when a claim is based on non-petitioning activity, such as entering into a private contract. *See, e.g., In re Cardizem CD Antitrust Litig.*, 105 F. Supp. 2d 618, 635 (E.D. Mich. 2000) (finding *Noerr-Pennington* did not immunize party for entering into a private agreement). This is true even if follow up to the contract may involve some sort of petitioning to the government. *See, e.g., Columbia Steel Casting Co. v. Portland Gen. Elec. Co.*, 111 F.3d 1427, 1446 (9th Cir. 1996) (finding *Noerr-Pennington* doctrine inapplicable to antitrust claim where liability was based on an agreement rather than follow up activity to the contract relating to submitting an application to the government). "This

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principle follows in part from basic notions of causation: namely, when the government acts based on petitioning, any purportedly unlawful result is most proximately caused by government action, not by the private petitioning." *Toyo Tire & Rubber Co. v. Atturo Tire Corp.*, No. 14 C 0206, 2017 WL 1178224, at \*3 (N.D. Ill. Mar. 30, 2017). "Conversely, where private parties take unlawful action merely hoping the government will later ratify it, government action is not an intervening cause, and *Noerr-Pennington* immunity does not arise." *Id.* Thus, the "doctrine applies when [anti-competitive] action is the consequence of legislation or other governmental action, not when it is the means for obtaining such action." *Id.* at \*6 (quotation marks omitted); *see also Hynix Semiconductor Inc. v. Rambus, Inc.*, 2006 WL 1883353, at \*2 (N.D. Cal. July 7, 2006) (holding that *Noerr-Pennington* immunity applies only to protected litigation-related activities, but would not immunize defendant from antitrust claims premised on broader unlawful course of anticompetitive conduct).

Here, DISH's conspiracy claim plainly falls into the category of private contractual activity. As alleged in Count V (only asserted against MaxLinear), MaxLinear committed fraud by making false statements that it would comply with the IPR Policy (*see generally* D.I. 316, ¶¶ 111-22 (Count V)); and in Count VI, DISH alleges that Entropic entered into a conspiracy with MaxLinear to further the fraudulent scheme by constructing the PPA in a way that attempted to remove the RAND promise through a transfer to a purportedly innocent purchaser (Entropic). Nothing about this scheme involves any petitioning to the government—only a private agreement between two commercial entities.

Entropic's primary error here is the same it made above—it conflates antitrust and conspiracy. These claims are not the same. While DISH maintains that its antitrust counterclaims are also not barred by *Noerr-Pennington* because they, too, are premised on private commercial activity, the doctrine applies differently in antitrust than in fraud and conspiracy. Fraud—as alleged by DISH in Counts V and

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VI—is not protected First Amendment activity. See, e.g., McDonald v Smith, 472 US 479,484 (1985) (finding no First Amendment protection for false and fraudulent statements). Thus, as courts have found, parties cannot be immunized from fraud liability under the Noerr-Pennington doctrine. See, e.g., Whelan v. Abell, 48 F.3d 1247, 1259-60 (D.C. Cir. 1995) (disallowing a Noerr-Pennington defense in an action for common law torts when the defendants made material misrepresentations to state securities regulators); Liberty Lake Invs. v. Magnuson, 12 F.3d 155, 159 (9th Cir. 1993) ("a party's knowing fraud upon, or its intentional misrepresentations to the court deprive the litigation of its legitimacy" so as to defeat immunity without meeting the sham exception's two prong test). Thus, considering the private commercial activity alleged to be fraudulent (as distinguished from protected First-Amendment activity), the Special Master correctly recommended against dismissal of DISH's conspiracy claims—despite his later statements concerning DISH's antitrust claims.

The cases cited by Entropic are not to the contrary. Entropic primarily relies on *Theme Promotions, Inc. v. News Am. Mktg. FSI*, 546 F.3d 991, 1007 (9th Cir. 2008). (*See* D.I. 473-1 at 12-13.) In *Theme Promotions*, though, the acts underlying the plaintiff's complaint were letters threatening litigation—a First Amendment-protected activity. Unlike here—where DISH's counterclaims are premised on a private contract between commercial entities—the 9th Circuit found that "[c]onduct incidental to a lawsuit, including a pre-suit demand letter, falls within the protection of the *Noerr–Pennington* doctrine." *Id.* at 1007. Similarly, in *Innovatio IP Ventures*, *LLC Pat. Lit.*, 921 F. Supp. 2d 903, 922 (N.D. III. 2013) (relied on by Entropic at 13), the Court also found a party immune from liability from sending pre-suit demand letters—i.e., again, communications incident to the filing of a lawsuit. However, again, the *private*, *commercial*, *fraudulent contract* underlying DISH's allegations is fundamentally different—it was simply a contract between two parties. Just because litigation later materialized does not make the commercial activity protected First Amendment petitioning.

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